

Message Text

SECRET

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TO SECSTATE WASHDC IMMEDIATE 101
INFO AMEMBASSY CAIRO IMMEDIATE
AMEMBASSY TEL AVIV IMMEDIATE

S E C R E T SECTION 1 OF 2 JERUSALEM 0231

EXDIS (HANDLE AS NODIS)

U.S. DEL NO. 14

FROM ATHERTON

E.O. 11652: GDS
TAGS: PGOV, XF, US
SUBJECT: MEETING WITH ISRAELIS ON DRAFT DECLARATION OF PRINCIPLES--
JANUARY 24

REF: JERUSALEM 217

1. EVRON, BARAK AND ROSENNE CAME TO SEE US AT HILTON THIS
AFTERNOON TO PURSUE THE DISCUSSION OF THE DRAFT
DECLARATION OF PRINCIPLES BEGUN YESTERDAY WITH DAYAN
(REFTEL).

2. BARAK SAID HE HAD SPOKEN WITH THE PRIME MINISTER
ABOUT MY SUGGESTION OF YESTERDAY (PARA 12 REFTEL) ABOUT
INSERTING THE WORD "RIGHT" INTO ISRAELI PARA 5(A).
BARAK SAID BEGIN HAD AGREED TO DO THIS EXACTLY AS I
HAD SUGGESTED. THE PARAGRAPH IN QUESTION WOULD NOW
READ: "THE PALESTINIAN ARABS IN JUDEA, SAMARIA (THE
WEST BANK) AND GAZA WILL HAVE THE RIGHT (INSTEAD OF
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"WILL BE ENABLED") TO PARTICIPATE...." BARAK
INDICATED PRIME MINISTER AGREED TO THIS OUT OF
DESIRE TO BE RESPONSIVE AND MOVE NEGOTIATIONS
FORWARD. I SAID I WAS SURE THIS WOULD BE HELPFUL
BUT THAT I HAD TO SAY ALSO THAT I DID NOT WANT TO
LEAVE IMPRESSION WE THINK IT WOULD SOLVE ALL
PROBLEMS. I FURTHERMORE CAUTIONED THAT IN SUGGESTING

THIS CHANGE I HAD HAD NO AUTHORITY TO COMMIT THE EGYPTIANS. ISRAELIS SAID THEY UNDERSTOOD THIS.

3. WE THEN WENT THROUGH THE DRAFT DECLARATION AGAIN. AFTER NOTING PARAGRAPH ONE IS AGREED, ISRAELIS CONFIRMED THAT IN PARA 2 PRIME MINISTER WANTS "IN FULFILLMENT" REPLACED BY "ON THE BASIS," AND IN PARAGRAPH 3 "PROBLEM OF THE PALESTINIAN ARABS" IN PLACE OF "PALESTINIAN PROBLEM." ISRAELIS SAID BEGIN ALSO WANTS PARAGRAPH 5 ON THE PALESTINIAN ISSUE MOVED UP SO THAT IT WILL FOLLOW PARAGRAPH 3. IN ADDITION TO REPLACING "BE ENABLED" BY "HAVE THE RIGHT" IN NEW PARAGRAPH 4(A) (FORMERLY 5(A)), BEGIN WANTED TO INSERT PHRASE "TO TAKE PLACE" IN THE CLAUSE ON TALKS; I.E., "PARTICIPATE IN THE DETERMINATION OF THEIR FUTURE THROUGH TALKS TO TAKE PLACE AMONG EGYPT....". IN PARAGRAPH 5 (FORMER PARA 4) BEGIN WANTED TO DELETE PHRASE "ALL STATES IN THE REGION" FROM THE END OF THE BRACKETED SECOND SENTENCE AND REPLACE IT BY "EGYPT, ISRAEL, LEBANON, JORDAN AND SYRIA."

4. AT ISRAELI SUGGESTION, WE THEN HAD TYPED UP FOLLOWING UPDATED TEXT. BRACKETS IN THIS TEXT INDICATE EGYPTIAN LANGUAGE WITH WHICH ISRAELIS DO NOT AGREE AND UNDERLINING INDICATES ISRAELI LANGUAGE ADDED SUBSEQUENT TO JANUARY 20 DRAFT. THIS DRAFT IS DATED
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JANUARY 24.

BEGIN TEXT:

DRAFT DECLARATION OF PRINCIPLES

1. THE GOVERNMENTS OF THE ARAB REPUBLIC OF EGYPT AND ISRAEL ARE DETERMINED TO CONTINUE THEIR EFFORTS TO REACH A COMPREHENSIVE PEACE SETTLEMENT IN THE REGION.

2. WITHIN THE FRAMEWORK OF SUCH A SETTLEMENT AND IN ACCORDANCE WITH UNITED NATIONS SECURITY COUNCIL RESOLUTION 338, THE TWO GOVERNMENTS EXPRESS THEIR WILLINGNESS TO NEGOTIATE PEACE TREATIES BEGIN BRACKETS IN FULFILLMENT CLOSE BRACKETS BEGIN UNDERLINING ON THE BASIS END UNDERLINING OF ALL THE PRINCIPLES OF UNITED NATIONS SECURITY COUNCIL RESOLUTION 242.

3. THE TWO GOVERNMENTS AGREE THAT THERE SHALL BE A JUST SOLUTION OF THE BEGIN BRACKETS PALESTINIAN CLOSE BRACKETS PROBLEM BEGIN BRACKETS PERIOD END BRACKETS BEGIN UNDERLINING OF THE PALESTINIAN ARABS END UNDERLINING.

4. PARAGRAPH A: THE PALESTINIAN ARABS IN JUDEA, SAMARIA
(WEST BANK) WILL BEGIN UNDERLINING HAVE THE RIGHT
END UNDERLINING TO PARTICIPATE IN THE
DETERMINATION OF THEIR FUTURE THROUGH TALKS
BEGIN UNDERLINING TO TAKE PLACE END UNDERLINING
AMONG EGYPT, JORDAN, ISRAEL, AND REPRESENTATIVES
OF THESE PALESTINIAN ARABS.

PARAGRAPH B: THERE SHALL BE A JUST SOLUTION
OF THE PALESTINIAN PROBLEM IN ALL ITS ASPECTS
WHICH RECOGNIZES THE LEGITIMATE RIGHTS OF THE
PALESTINIAN PEOPLE AND ENABLES THEM TO
PARTICIPATE IN THE DETERMINATION OF THEIR
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OWN FUTURE THROUGH TALKS IN WHICH EGYPT,
JORDAN, ISRAEL AND REPRESENTATIVES OF THE
PALESTINIAN PEOPLE WOULD PARTICIPATE.

5. THERE WILL BE WITHDRAWAL OF ISRAELI ARMED
FORCES FROM TERRITORIES OCCUPIED IN THE 1967
CONFLICT. BEGIN BRACKETS THERE WILL BE SECURE
AND RECOGNIZED BOUNDARIES FOR BEGIN UNDERLINING
EGYPT, ISRAEL, LEBANON, JORDAN AND SYRIA END
UNDERLINING. CLOSE BRACKETS.

BEGIN BRACKETS 6. BOUNDARIES BETWEEN ALL THE
STATES IN THE AREA WILL BE SECURE AND RECOGNIZED.

CLOSE BRACKETS

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S E C R E T SECTION 2 OF 2 JERUSALEM 0231

EXDIS (HANDLE AS NODIS)

U.S. DEL NO. 14

FROM ATHERTON

6. THERE WILL BE TERMINATION OF ALL CLAIMS OR STATES OF BELLIGERENCY AND RESPECT FOR AND ACKNOWLEDGMENT OF THE SOVEREIGNTY, TERRITORIAL INTEGRITY AND POLITICAL INDEPENDENCE OF EVERY STATE IN THE AREA AND THE ESTABLISHMENT, IN ACCORDANCE WITH THE PRINCIPLES OF THE UNITED NATIONS NORMAL PEACEFUL RELATIONS THROUGH THE CONCLUSION OF PEACE TREATIES.

END TEXT.

5. ALTHOUGH DAYAN HAD VOLUNTEERED YESTERDAY THAT ISRAEL WOULD USE "WEST BANK" INSTEAD OF "JUDEA AND SAMARIA" IN ENGLISH TEXT, ROSENNE INSISTED ON USING "JUDEA, SAMARIA" IN 4(A) ON GROUNDS THAT AT THIS STAGE OF DRAFT, 4(A) IS AN ISRAELI TEXT. HE DID, HOWEVER, INDICATE THAT IF AGREEMENT WERE REACHED WITH EGYPT ON THIS PARAGRAPH AND IT BECAME THE OFFICIAL ENGLISH TEXT, ISRAELIS WOULD AGREE TO USE "WEST BANK."

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6. BARAK REFERRED TO THE POINT HE RAISED IN DISCUSSION YESTERDAY (PARA 11 REFTTEL) THAT ISRAELI ACCEPTANCE OF LANGUAGE ON PALESTINIANS PARTICIPATING IN THE DETERMINATION OF THEIR OWN FUTURE DID NOT COMMIT ISRAEL TO HOLDING A PLEBISCITE AND MY RESPONSE THAT THIS SUBJECT COULD NOT BE EXCLUDED FROM THE AGENDA. BARAK SAID HE HAD CHECKED WITH BEGIN AND COULD CONFIRM THAT THE SUBJECT OF A PLEBISCITE IS NOT EXCLUDED FROM DISCUSSION.

7. EVRON ASKED WHETHER WE WOULD BE SENDING ABOVE REVISED TEXT TO EMBASSY CAIRO FOR TRANSMITTAL TO SADAT. I SAID I THOUGHT IT WOULD BE BEST TO CONVEY IT IN THE CONTEXT OF DISCUSSIONS I WILL HAVE WITH EGYPTIANS WHEN SADAT INDICATES HE WANTS

DECLARATION TO BE PURSUED THROUGH U.S. GOOD OFFICES.
EVRON ASKED IF THERE WAS ANY WORD ON THAT AND I
SAID WE ARE STILL WAITING TO HEAR FROM THE
EGYPTIANS. MUBARAK IS AWARE FROM HIS MEETING WITH
EILTS (CAIRO 02461) OF OUR READINESS TO
PROCEED, AND WE ARE SURE HE WILL LET US KNOW AS SOON
AS THE DECISION IS MADE.

8. AT THIS POINT WE DO NOT EXPECT FURTHER DISCUSSION
WITH ISRAELIS ON THE DRAFT DECLARATION SINCE
THEY SEEM TO HAVE SAID ABOUT ALL THEY HAVE TO SAY
ON THE SUBJECT. I WOULD EXPECT TO HAVE ANOTHER
MEETING WITH DAYAN OR EVRON BEFORE GOING TO CAIRO,
ONCE GREEN LIGHT IS RECEIVED FROM
SADAT, THOUGH IF YOU HAVE FURTHER IDEAS YOU WOULD LIKE
ME TO CONVEY BEFORE THEN I CAN DO SO AT ANY TIME.

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9. FINALLY, I HAVE MADE CLEAR TO ISRAELIS THAT WE
WILL OF COURSE CONVEY THEIR PREFERRED TEXT TO
EGYPTIANS BUT HAVE EVERY EXPECTATION LATTER WILL
HAVE COUNTERPROPOSALS, SO THEY SHOULD NOT GET
LOCKED INTO FOREGOING DRAFT.
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